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ACTION IO-16

RELEASED IN PART
B1, 1.4(B), 1.4(D)

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	C-01
	OASY-00	DODE-00	EAP-01	EB-01	EUR-01	HA-09	H-01
	TEDE-00	INR-00	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00
	OIC-02	PA-01	PRS-01	P-01	SP-00	SR-00	SS-00
	STR-01	TRSE-00	USIE-00	SA-01	RPE-01	/044W	

-----47BODC 171009Z /38

O 171011Z MAY 94
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9414
INFO HUMAN RIGHTS COMMISSION COLLECTIVE
AMEMBASSY ADDIS ABABA
AMEMBASSY BUJUMBURA
AMEMBASSY CAIRO
AMEMBASSY DAR ES SALAAM
AMEMBASSY KAMPALA
AMEMBASSY KINSHASA

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 04569

USUN PLEASE PASS TO AMBASSADOR-DESIGNATE FERRARO

E.O. 12356: DECL: OADR
TAGS: PHUM, UNHRC-1, RW
SUBJECT: HUMAN RIGHTS COMMISSION SPECIAL SESSION ON
RWANDA: UPDATE AS OF MAY 17

REF: (A) GENEVA 4552, (B) GENEVA 4478, (C) STATE 128805
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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: THE SPECIAL SESSION ON RWANDA WILL CONVENE
MAY 24-25. HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA
LASSO IS PREPARING HIS REPORT, WHICH MAY BE AVAILABLE TO
GOVERNMENTS MAY 20.

ARE

CONSULTING ACTIVELY WITH THE AFRICANS AND OTHERS ON THE

UNITED STATES DEPARTMENT OF STATE
CLASSIFIED BY DEPT. OF STATE, M. GRAFELD, DAS, A/GIS
REVIEW AUTHORITY: ARCHIE M BOLSTER
CLASSIFICATION: CONFIDENTIAL REASON: 1.4(B), 1.4(D)
DECLASSIFY AFTER: 17 MAY 2016
DATE/CASE ID: 08 DEC 2011 201005065

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ELEMENTS OF A DRAFT RESOLUTION. THE [REDACTED] UNCLASSIFIED
PUSHING FOR ELEMENTS VERY SIMILAR TO OUR OWN. WE ARE IN
CLOSE TOUCH WITH A VARIETY OF KEY PLAYERS TO PRESS
QUIETLY FOR OUR OBJECTIVES. END SUMMARY.

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3. ALTHOUGH THE HUMAN RIGHTS CENTER HAS NOT YET
OFFICIALLY NOTIFIED UNHRC MEMBERS OF THE DATES FOR THE
SPECIAL SESSION ON RWANDA, CONTACTS AT THE CENTER INFORM
US THAT THE MEETING HAS BEEN SCHEDULED FOR MAY 24-25.

4. AT 6:00PM MAY 16, THE CLOSING HOUR FOR SUBMISSION OF
RESPONSES TO THE CANADIAN REQUEST FOR A SPECIAL SESSION,
THE HUMAN RIGHTS CENTER HAD RECEIVED 45 AFFIRMATIVE
RESPONSES. THE FINAL LIST OF THOSE RESPONDING
AFFIRMATIVELY BEFORE THE DEADLINE INCLUDES: CAMEROON,
COTE D'IVOIRE, KENYA, LESOTHO, MAURITANIA, MAURITIUS,
NIGERIA, SUDAN, TOGO, TUNISIA, BANGLADESH, CYPRUS,
INDIA, INDONESIA, IRAN, JAPAN, KOREA MALAYSIA,
PAKISTAN, SRI LANKA, BULGARIA, HUNGARY, POLAND, ROMANIA,
RUSSIA, BARBADOS, BRAZIL, COLOMBIA, COSTA RICA, CHILE,
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ECUADOR, MEXICO, PERU, URUGUAY, VENEZUELA, AUSTRALIA,
AUSTRIA, CANADA, FINLAND, FRANCE, GERMANY, ITALY,
NETHERLANDS, THE U.K., AND THE U.S.

5. THE AFRICAN GROUP WILL MEET THE AFTERNOON OF MAY 17
TO DISCUSS ITS APPROACH TO THE SPECIAL SESSION. A WEOG
MEETING HAS BEEN SET FOR MAY 18. WE ARE SCHEDULED TO
MEET WITH HIGH COMMISSIONER FOR HUMAN RIGHTS AYALA LASSO
ON MAY 18.

6. THE [REDACTED] HAVE BEGUN A CONCERTED EFFORT TO
DEVELOP CONSTRUCTIVE ELEMENTS FOR THE RESOLUTION TO BE
ADOPTED BY THE SPECIAL SESSION. OPERATIONALLY, THE
[REDACTED] ARE SEEKING A JOINT EFFORT WITH THE AFRICANS.
THE MISSIONS OF [REDACTED]

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[REDACTED] HAVE BEEN THE MOST
ACTIVE AFRICANS IN GENEVA ON THE RWANDA ISSUE. OVER THE
PAST TWO WORKING DAYS, THE [REDACTED] HAVE MET FOR SIX
HOURS WITH [REDACTED] REPRESENTATIVES TO
ESTABLISH A JOINT BASIS FOR MOVING FORWARD. THE
[REDACTED] BELIEVE THEY HAVE REACHED A GENERAL
UNDERSTANDING WITH THE AFRICANS ON THE BASIC ELEMENTS TO
BE INCLUDED IN A RESOLUTION. WHILE THESE ELEMENTS ARE
STILL EVOLVING, THEY ARE VERY CLOSE TO THE DRAFT U.S.

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ELEMENTS. WE HAVE PROVIDED THE [REDACTED] ON A UNCLASSIFIED
CONFIDENTIAL BASIS WITH A COPY OF OUR ELEMENTS; THEY
HAVE AGREED TO TRY TO INCORPORATE INTO THEIR OWN LIST
THE ELEMENTS FROM OURS WHICH ARE NOT ALREADY INCLUDED.
WE ALSO URGED THE [REDACTED] TO ESTABLISH AN INFORMAL
DRAFTING GROUP TO BEGIN WORK ON A RESOLUTION; THEY
AGREED TO TRY TO CONVENE SUCH A GROUP LATE THIS WEEK.

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7. THE [REDACTED] MET BRIEFLY WITH HIGH COMMISSIONER
AYALA LASSO OVER THE WEEKEND FOR A READ-OUT OF HIS TRIP
TO RWANDA. AYALA SPOKE IN GENERAL TERMS OF THE TERRIBLE
SITUATION ON THE GROUND THERE AND RELATED HIS
EXPERIENCES DURING THE VISIT. HE WAS NOT YET CLEAR ON
HIS LIKELY RECOMMENDATIONS FOR THE SPECIAL SESSION, BUT
SET OUT HIS PRIORITIES ALONG THE LINES OF THE PUBLIC
STATEMENT HE MADE IN RWANDA (REFTEL A).

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8. WE SPOKE AT LENGTH MAY 16 WITH UN SPECIAL PROCEDURES

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-----47BOED 171010Z /38							

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FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9415
INFO HUMAN RIGHTS COMMISSION COLLECTIVE
AMEMBASSY ADDIS ABABA
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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 04569

USUN PLEASE PASS TO AMBASSADOR-DESIGNATE FERRARO

E.O. 12356: DECL: OADR
TAGS: PHUM, UNHRC-1, RW
SUBJECT: HUMAN RIGHTS COMMISSION SPECIAL SESSION ON
CHIEF GEORG MAUTNER-MARKHOF, WHO VISITED RWANDA WITH THE
HIGH COMMISSIONER AND WHO IS PREPARING THE FIRST DRAFT
OF THE HCHR'S REPORT. MAUTNER-MARKHOF HIGHLIGHTED THE
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HIGH COMMISSIONER'S STATEMENT IN RWANDA AS A KEY
DOCUMENT.

[REDACTED]

9.

[REDACTED]

AYALA HAS NOT YET
DECIDED WHETHER TO PROPOSE THE APPOINTMENT OF A SPECIAL
RAPPORTEUR

[REDACTED]

ON THE QUESTION OF MONITORS, THE HIGH COMMISSIONER IS

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UNLIKELY TO ACT WITHOUT THE EXPRESS AUTHORIZATION OF THE
COMMISSION. THAT SAID, MAUNTNER-MARKHOF BELIEVES THE
COMMISSION SHOULD RECOMMEND MONITORS.

10. IN REGARD TO THE SITUATION ON THE GROUND IN RWANDA,
THE HIGH COMMISSIONER CONCLUDED FROM HIS VISIT THAT THE
KEY TO PROGRESS IS ACHIEVING A CEASEFIRE. A SERIOUS
COMPLICATING FACTOR IS THAT THE GOVERNMENT DOES NOT HAVE
FULL CONTROL OVER THE MILITARY AND PARA-MILITARY FORCES
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ACTING ON ITS BEHALF. THE RPF IS BETTER ORGANIZED, BUT
WILL NOT AGREE TO A CEASEFIRE UNLESS THE GOVERNMENT
AGREES TO A MEANINGFUL INVESTIGATION OF THE MASSACRES;
THE GOVERNMENT IS NOT YET INCLINED TO DO SO. AYALA
BELIEVES THE APPOINTMENT A STRONG SPECIAL RAPPORTEUR
COULD BRIDGE THIS DIFFERENCE BETWEEN THE RPF AND THE
GOVERNMENT AND SO HELP PROVIDE A BASIS FOR BOTH SIDES TO
RETURN TO THE NEGOTIATING TABLE.

11.

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THE HCHR JUDGES
THAT THE SITUATION IN BURUNDI, WHILE EXTREMELY FRAGILE,
IS SLOWLY IMPROVING AND BECOMING MORE STABLE. AYALA IS
TAKING A NUMBER OF INITIATIVES TO TRY TO PROVIDE HUMAN
RIGHTS ASSISTANCE TO BURUNDI. HE IS INSTRUCTING ASYG
IBRAHIMA FALL TO RECRUIT AND SEND TO BURUNDI BY MID-JUNE
AN OFFICER OR TEAM TO IMPLEMENT THE HUMAN RIGHTS
ADVISORY SERVICES PROGRAM FOR BURUNDI WHICH WAS
AUTHORIZED BY THE LAST SESSION OF THE UNHRC AND WHICH
HAS ALREADY BEEN AGREED. ALTHOUGH THESE OFFICERS WOULD
BE IN BURUNDI IN AN ADVISORY SERVICES CAPACITY, PART OF
THEIR MANDATE WOULD BE TO REPORT ON THE HUMAN RIGHTS
DEVELOPMENTS THERE. AYALA OBTAINED THE AGREEMENT OF
BURUNDI'S INTERIM PRESIDENT FOR SPEEDY IMPLEMENTATION OF
THE HUMAN RIGHTS CENTER'S ADVISORY SERVICES PROGRAM.

12. MAUTNER-MARKHOF TOLD US THAT HIS DRAFT OF AYALA'S
REPORT WOULD BE COMPLETED BY MAY 18. AYALA MIGHT THEN
MAKE MODIFICATIONS, PERHAPS ON THE BASIS OF NEW

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DEVELOPMENTS ON THE GROUND OR IN THE SECURITY COUNCIL.
UNHRC SECRETARY JOHN PACE TOLD US THAT AYALA WAS
CONSIDERING RELEASING THE REPORT BEFORE THE END OF THIS
WEEK SO THAT IT COULD BE IN THE HANDS OF GOVERNMENTS A
FEW DAYS BEFORE THE OPENING OF THE SPECIAL SESSION.

13. WE WILL REMAIN IN CLOSE CONTACT WITH THE KEY
PLAYERS IN GENEVA IN AN EFFORT TO ENSURE THAT U.S.
PRIORITIES FOR THE SESSION ARE ACHIEVED. AT THIS POINT,
THERE APPEARS TO BE A PRELIMINARY CONVERGENCE OF
THINKING ALONG THE LINES OF OUR OWN ELEMENTS. WE WILL
CONTINUE TO ENCOURAGE MOVEMENT IN THIS DIRECTION. SPIEGEL

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